

Message Text

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ACTION EUR-25

INFO OCT-01 ADP-00 CIAE-00 PM-09 INR-09 L-03 NEA-10

NSAE-00 PA-03 RSC-01 PRS-01 GAC-01 USIA-12 MBFR-03

SAJ-01 ACDA-19 IO-12 T-03 OMB-01 AEC-11 OIC-04 SS-14

NSC-10 H-02 DODE-00 RSR-01 /156 W
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R 161631 Z MAR 73

FM USMISSION NATO

TO SECSTATE WASHDC 9393

INFO ALL NATO CAPITALS 2785

AMEMBASSY HELSINKI

AMEMBASSY MOSCOW

C O N F I D E N T I A L USNATO 1345

HELSINKI FOR USDEL MPT

E. O. 11652: GDS, 12-31-79

TAGS: PFOR

SUBJECT: CSCE: PRINCIPLES

SUMMARY. DISCUSSION OF PRINCIPLES AT SENIOR POLADS MEETING MARCH 14 FOCUSED ON PROBLEMS ALLIES MIGHT FACE AS RESULT UNCOUPLING NON- USE OF FORCE AND INVOLABILITY OF FRONTIERS. DUTCH REP SAID THAT ALLIES INSIST UPON LINKING PRINCIPLES OF TERRITORIAL INTEGRITY AND POLITICAL INDEPENDENCE TO NON- USE OF FORCE. FRG REP EXPRESSED BONN' S " ASTONISHMENT" AT FRENCH STATEMENT IN HELSINKI TO EFFECT THAT UNCOUPLING OF NON- USE OF FORCE AND INVOLABILITY OF FRONTIERS ACCEPTABLE. END SUMMARY.

1. CANADIAN REP OPENED DISCUSSION WITH LENGTHY STATEMENT (TEXT POUCHED) ON DANGERS OTTAWA SAW ARISING FROM UNCOUPLING OF PRINCIPLES OF NON- USE FORCE AND INVOLABILITY FRONTIERS. HE CALLED FOR CAUTION IN FINALLY ACCEPTING THIS CHANGE IN HELSINKI AND URGED THAT ALLIES MAKE CLEAR THAT WHEN SPEAKING OF " INVOLABILITY" THEY DO NOT MEAN " IMMUTABILITY." CONFIDENTIAL

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US REP MADE STATEMENT ON SAME SUBJECT, DRAWING FULLY ON STATE 44825.

2. RESPONDING TO CANADIAN AND US POINTS, FRG REP SAID THAT BONN SAW LINK BETWEEN TWO PRINCIPLES AS INTACT SINCE REFERENCE TO SOURCES REMAINED UNCHANGED. HE ASSURED US REP THAT FRG HAD NO INTENTION OF ACCEPTING CHANGE IN PRE-AMBULAR LANGUAGE AND THAT CHANGE IN MANDATE WOULD HAVE NO EFFECT ON TEXT OF DECLARATION. WHILE ON SUBJECT OF PRINCIPLES, FRG REP SAID HE HAD BEEN INSTRUCTED EXPRESS BONN'S "ASTONISHMENT" AT STATEMENT BY AN ALLIED DELEGATION IN HELSINKI (I. E., FRENCH AMBASSADOR, HELSINKI 650) THAT ALLIES HAD ABANDONED LINK. BONN COULD NOT UNDERSTAND, HE SAID, HOW A "FRIEND COULD DECIDE TO INTERFERE WITH OUR NATIONAL INTEREST IN SUCH A WAY." FRENCH REP REPLIED TO EFFECT THAT PARIS CONTINUED SEE TWO PRINCIPLES AS LINKED AND CLAIMED THAT FRENCH REP HAD NOT ABANDONED LINK IN HELSINKI. HE CLOSED WITH WEAK REJOINER THAT IN ANY EVENT, FRENCH STATEMENT COMMITTED FRANCE ALONE.

3. NETHERLANDS REP CALLED ATTENTION TO FACT THAT USSR AND GDR DELEGATIONS IN HELSINKI WERE PUSHING IDEA THAT PRINCIPLES OF TERRITORIAL INTEGRITY AND POLITICAL INDEPENDENCE SHOULD STAND BY THEMSELVES. HE ARGUED THAT ALLIES SHOULD SUPPORT UN CHARTER (ARTICLE 2.4) WHICH LINKS THESE PRINCIPLES WITH NON-USE OF FORCE. LUXEMBOURG REP SUPPORTED THIS POSITION.

4. ON SLIGHTLY DIFFERENT SUBJECT, FRG REP EXPRESSED BONN'S CONCERNS OVER PROLIFERATION IN HELSINKI OF SO-CALLED MINI-GROUPS. HE MAINTAINED THAT THIS DEVELOPMENT WAS NOT IN ALLIED INTEREST, PARTICULARLY IN CASE SUCH AS MINI-GROUP ON PRINCIPLES WHICH WAS ATTEMPTING TO REDRAFT MANDATE. HE SUGGESTED THAT IN MINI-GROUP ON PRINCIPLES ALLIES SHOULD INSIST ON THEIR MANDATE WHILE INDICATING PRIVATELY TO SOVIETS WHAT WE MIGHT BE ASKED TO ACCEPT IN WAY OF CHANGES. BELGIAN REP SUPPORTED THIS POSITION. RUMSFELD

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